RECORDS MANAGEMENT – RECORDS RETENTION & DISPOSITION

This training does not constitute a legal opinion or legal advice on the part of the Library, Archives and Public Records Branch, of the Secretary Of State.

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ARCHIVES, RECORDS MANAGEMENT, AND ARIZONA CAPITOL MUSEUM AS A STATE AGENCY



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LAPR WEBSITE



RECORDS MANAGEMENT CENTER WEBSITE



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Archives and Records Management

The State Archives, located in the Polly Rosenbaum Archives and History Building, collects preserves and makes available to the public and all branches of government, permanent public records, historical manuscripts, photographs and other materials that contribute to the understanding of Arizona history. The Records Management Center administers the management of public records throughout state and local government in Arizona.



Archival Research Materials

Archives and Records Management

Research at the Archives

Records Center Services

Retention Schedules, Standards, Forms and Guidance

Accessing Arizona Public Records

Conservation, Disaster Preparedness and Emergency Recovery

Programs, Training, and Presentations

Archives and Records Management Policies

Contact the State Archives and Records Management Center

We're here to help

Arizona State Archives 602-926-3720 Email

Records Management 602-926-3815

ALL RECORDS MANAGEMENT IN ARIZONA IS GOVERNED BY ARIZONA REVISED STATUTES (ARS)

- In Arizona, everything that we do in Records Management is governed by Arizona Revised Statutes (ARS).
- The ARS that govern Records Management are:

and

Portions of §39-101 – §39-128

• The purpose of this training today is to discuss the management of electronic records.

WHAT IS A "RECORD"

41-151.18. Definition of records

In this article, unless the context otherwise requires:

- "records" means all books, papers, maps, photographs or other documentary materials,
- Regardless of physical form or characteristics, including prints or copies of such items produced or reproduced on film or electronic media pursuant to section 41-151.16,
- Made or received by any governmental agency in pursuance of law or in connection with the transaction of public business and preserved or appropriate for preservation by the agency or its legitimate successor
- As evidence of the organization, functions, policies, decisions, procedures, operations or other activities of the government, or because of the informational and historical value of data contained in the record, and includes records that are made confidential by statute.

WHAT IS <u>NOT</u> A RECORD

41-151.18. Definition of records - continued

Not included within the definition of records as used in this article:

- Library or museum material made or acquired solely for reference or exhibition purposes,
- extra copies of documents preserved only for convenience of reference
- and stocks of publications or documents intended for sale or distribution to interested persons

PRINCIPLES OF RECORDS MANAGEMENT

RESPONSIBILITIES OF PUBLIC BODIES IN ARIZONA #5 – RECORDS MANAGEMENT DEFINED

41-151.14. State and local public records management; violation; classification; definition

D. "records management" means the creation and implementation of systematic controls for records and information activities from the point where they are created or received through final disposition or archival retention, including distribution, use, storage, retrieval, protection and preservation.

RECORDS MANAGEMENT...

. . . is a program designed to help you by having the right information at the right time at the right place for the right price.

TWO (2) RECORDS MGMT "SELF-EVIDENT" TRUTHS

As long as you are required to retain / keep / hold onto records:

- those records need to be useable and readable
 - Obsolete media, format, system
 - Back-up tapes that cannot be read

Why keep information that cannot be used?

- those records need to be available and accessible
 - Open to PRR, litigation, audits, government investigations
 - No hidden data warehouses / data archives

Why hide information from the public / colleagues?

BENEFITS OF A GOOD RM PROGRAM

The benefits of having a good Records Management Program in place:

Financial Benefits:

- Save money and resources previously being spent on storing records (physical floor space, server space, off-site storage):
 - That don't need to be stored (copies, short-term, transitory, etc.)
 - That aren't records (copies and personal) and can be destroyed
 - That have passed their retention period and can be destroyed
- Save money and resources for records no longer needed:
 - spent in searching for, retrieving, copying, producing or redacting records in response to requests

Risk Management Benefits:

- Keeping records LONGER than the retention period is a risk
- If you have the information, you need to provide it for Public Records Request, Audit, Investigation, Litigation
- If you don't have the information because you destroyed it per a Retention Schedule, you are legally OK.

LIFE CYCLE OF A RECORD

Creation

Useful Life -Active: storage onsite or active servers
Inactive: Storage offsite or off-line

Disposition

WHAT ARE OUR <u>RECORDS MANAGEMENT</u> <u>RESPONSIBILITIES</u> AS CUSTODIANS OF RECORDS?

- Security of information while in our custody
- Retention for A SPECIFIC time period per an approved Retention Schedule (General or Custom)
- Preservation of Records in our custody:
 - Carefully protect and preserve the records from deterioration, mutilation, loss or destruction
 - Shall cause them to be properly repaired and renovated.

THE FOUR (4) HORSEMEN OF THE RECS. MGMT. APOCALYPSE - WATER DAMAGE, MOLD, FIRE AND TERMITES?

You are not alone in the event of an records emergency – it will just FEEL that way in the beginning.

Water Damage Resource:

- See the following Standard Operational Procedure (SOP) and Forms from the RMC website:
- http://www.azlibrary.gov/records/Standards_and_Guidelines.aspx

Mold Damage Resource:

See the Northeast Document Conservation Center for a Mold resources: http://www.nedcc.org/free-resources/preservation-leaflets/3.-emergency-management/3.8-emergency-salvage-of-moldy-books-and-paper

Termites, Fire and Vandalism Damages Resource:

See the Northeast Document Conservation Center for a Termite / Pest resources: http://www.nedcc.org/free-resources/preservation-leaflets/3.-emergency-management/3.1-protection-from-loss-water-and-fire-damage,-biological-agents,-theft,-and-vandalism

BASIC DEFINITIONS OF RECORDS MANAGEMENT

Retention Schedule –

• Are simply **timetables**, composed of records series and retention periods, that identify the length of time records **must be kept prior** to final disposition (destruction or historical archiving).

Records Series -

- A group of like records that are filed together and treated as a unit for records management purposes.
- A records series <u>may consist of many separate files</u>, <u>but it is treated as a single unit</u> for all purposes relating to records retention.
- <u>A familiar example is "personnel files"</u> one of which exists for every employee in the organization. Even though there may be hundreds or thousands of these files, they are referred to as a records series "personnel files" for records retention purposes

Retention Period –

• The approved, legal, minimum amount of time each specific records series **shall** be kept. It is **illegal** to keep a records series for LESS than the retention period

BASIC DEFINITIONS OF GOVERNMENT ENTITIES

State Agencies –

• Term specifically applying to State Agencies, Boards and Commissions. A good breakdown of all State Agencies can be found on the <u>AZ.GOV</u> website

Local Agencies –

• Term applies to public bodies that are NOT State Agencies: Community Colleges, Counties, Fire Districts, Municipalities, School Districts and Charter Schools, and Special Districts

All Public Bodies -

• Term applies to the **combination of** <u>State Agencies</u> and <u>Local Agencies</u> (See §ARS 39-121.01)

TWO TYPES OF RETENTION SCHEDULES

General Records Retention Schedules

- General schedules are comprised of record series that are **common** to all State and Local Agencies (public bodies).
- A general schedule is developed to **cover all the like offices and records groups** in State and Local Agencies.
- The general retention schedules **ensure consistent and standardized retention periods** for similar record series from various agencies.

Custom Records Retention Schedules

- Custom Schedules are created for one specific public body, and covers records series that are unique to that particular public body
- OR, cover a retention period that is different from the General Schedule(s) and applies only to one specific public body

3 MAIN PARTS OF A RETENTION SCHEDULE

- Name and then <u>Describe</u> the record series –
 (Includes the following...)
- Retention Period
 - State the specific <u>minimum length</u> of time each record series needs to be kept
- May Provide Instructions for cutoff, retirement and / or final disposition of the records series

SETTING A CUT-OFF POINT

- It is the point from which retention periods are calculated. Often called the "**trigger**" for when retention begins
- It is also the basis upon which records are transferred to inactive storage. (Move from **Active to Inactive records**)
- Two of the more common cut-off points
 - **Time based**: such as "after the calendar year (CY) received" or "after the fiscal year (FY) created."
 - **Event based**: such as "after project is closed" or "after date of termination of employment"

EXAMPLE OF RETENTION SCHEDULE

- Records Series Number: 12.
- Records Title and Description: Employee Personnel Records
- (for full-time, part-time, contract, seasonal, interns, volunteer, appointed, or elected positions. Including applications, resumes, performance reviews, disciplinary records, records documenting employee pay decisions, loyalty oaths and oaths of office, conflict of interest and personal interest disclosure records, confidentiality agreements, policy acknowledgements, exit interviews, drivers' qualifications, training, and p re-employment background check records, but not including criminal history information records.)
- Cut-off Point and Retention Period:
- a. Official copy...... 5 years after employee terminated
- b. **Supervisors' and other non official copies**... 6 months after employee terminated or transferred

WHY WE REVISE / UPDATE RETENTION SCHEDULES

New records series are created

- Series overlooked in inventory
- Series resulting from new programs or responsibilities

Need to revise current Retention Schedules

- Inadequate retention periods increase or decrease
- Lack of clarity in the records series or the retention period
- Need to review Retention Schedules for revision every year or two

SCHEDULED RECORDS VS. UNSCHEDULED RECORDS

Scheduled records series

• These are records series that have been <u>placed on an approved</u>
Retention Schedule, have an <u>assigned retention period</u>, and <u>can be</u>
destroyed by following a General or Custom Schedule

Unscheduled records series

- These are records series that <u>have NEVER been placed</u> on an approved Schedule
- Have NEVER been assigned a retention period,
- CANNOT be destroyed UNTIL
 - they are **placed on** an approved schedule,
 - OR,
 - approved for destruction via **completing and submitting** to the LAPR RMC the **following form**: <u>Pre-approval for Unscheduled Records</u>
 <u>Disposition</u>

WHAT AND WHY OF A RECORDS INVENTORY?

What is a Records Inventory:

- The records inventory identifies and quantifies the records created and received by an agency.
- The inventory is the first step in the development of a public body's records program
- Becomes the working document for records retention and disposition schedules, <u>file</u> <u>plans</u> and <u>essential records programs</u>.
- Simply defined, the records inventory is a list of each record series, together with an indication of where it is located and other pertinent data.
- The inventory is **NOT**:
 - A document by document listing
 - A folder by folder listing

Why create a Records Inventory:

- The first step in developing records retention and disposition schedules
- Is the foundation to determining what records exist in an public body.

METHODS OF TAKING A RECORDS INVENTORY

Three methods of taking an inventory:

- Questionnaire
- Consultation
- Physical Inventory

For more detailed information on Records Inventories, please refer to the following from the RMC Website:

- http://www.azlibrary.gov/records/Standards_and_Guidelines.aspx
- Look for: Tip Sheets
- Then look for: Records Inventory

RECORDS APPRAISAL

- Retention periods are based on:
 - Statute
 - Historic = Permanent
 - Business need for record
- Records appraisal is the process used to determine the value of a record series
- The value of the records series determines the retention period for the records series
- All records have value to the organization creating or receiving them
- Some records have permanent value and warrant preservation by an archives

FOUR (4) MAIN VALUES OF RECORDS

• Legal

Retention periods are among the longest for these records

Fiscal

Retention is based on audit cycle

Administrative

 Retention is open-ended based upon your need for these records, or the reference value of these records

Historic

• These are the only records that have a PERMANENT retention period. Permanent records = 500 + years of retention

LEGAL VALUE

Specific legal requirements to keep records for a given period of time can be found in the Arizona Revised Statutes (ARS), United States Code (USC), and Code of Federal Regulations (CFR)

Examples of Records with Legal Value:

- Contracts
- Agreements
- Federal or state statutory or regulatory requirements

FISCAL VALUE

Sometimes a record may be needed to document the audit trail of monies. These requirements may or may not be legislated or regulated

Examples of Records with Fiscal Value:

- Budget records
- Expenditure ledgers
- Credit card reports

ADMINISTRATIVE VALUE

Records with administrative value are those records that are needed to conduct an office's daily business. These records are common across all types of offices and public bodies

Examples of Records with Administrative Value:

- Procedure manuals
- Retention schedule
- Memos
- Reports

HISTORIC VALUE

- Records with historical value document the history of the government and the community.
- Any record series listed as permanent on a general retention schedule **should be transferred to the State Archives** <u>after the records become inactive and when the agency or political subdivision no longer wishes to maintain those records</u>. You can reach the State Archives at 602-926-3720 or 800-228-4710 to discuss the transfer of the records.

Examples of Records with Historic Value:

- Governors' papers
- Wills, land records, and marriage records
- Directors' correspondences
- Agency histories

DEFINITION OF HISTORIC RECORD

If a record is **historic or historically significant**, it is a <u>permanent record</u>. Records are deemed **historic or historically significant** when they:

- Document a controversial issue
- Document a program, project, event or issue that <u>results in a significant</u> <u>change</u> that affects the local community, city, county or state
- Document a program, project, event or issue that <u>involves prominent</u> <u>people</u>, <u>places or events</u>
- Document a program, project, event or issue <u>that resulted in media</u> <u>attention</u> locally, statewide or nationally

PERMANENT RECORDS ARE UNIQUE AND MUST BE RETAINED IN SPECIFIC FORMATS

ARS §39-101 – Defines a Permanent Record

- A. Permanent public records...shall be transcribed or kept on paper or other material which is of durable or permanent quality
- and which **conforms to standards established** by the director of the Arizona state library, archives and public records.
- B. Permanent public records transcribed or kept as provided in subsection A **shall be stored and maintained according to standards for the storage** of permanent public records established by the director of the Arizona state library, archives and public records.
- C. A public officer charged with transcribing or keeping such public records who violates this section is guilty of a class 2 misdemeanor.
- Standards for Permanent Records are located on the RMC website:
- http://www.azlibrary.gov/archives/documents/pdf/Standard%20for%20Permanent%20Records April%2023%202013 Signed.pdf

ROLE OF INFORMATION TECHNOLOGY (I.T.) IN RM

How Your Information Technology Department Can Assist You in Records Management

- Understand State or Local Agency's Retention Schedules, and how retention periods apply equally to paper and electronic records, regardless of where the records are stored.
- Take steps to manage e-records OR assist with e-records
- Program databases to facilitate responding to public record requests
- Maintain an inventory of all places e-records may be stored: smart phones / devices, servers, individual computer hard drives, shared drives, personal drives, removable storage media, personal digital assistants, home computers

TIME TO DISPOSE OF RECORDS

- What do I do when my Records Retention Schedule says it is time to destroy records?
- Check with others (record creator, record user(s), Risk Management and your Legal departments) and see if there is pending or imminent litigation
- Check and see if there is an <u>on-going or imminent audit</u>
- Check and see if there is a government investigation

CHOOSING THE METHOD FOR RECORDS DESTRUCTION

Do the records contain ANY confidential Information?

If the answer is **NO** --

These are the ways to destroy these records:

- Recycle
- Landfill

If the answer is **YES** –

More care must be taken with these records. They can be destroyed the following ways:

Secure Shredding

Why the difference for Confidential Information?

See ARS ARS §44-7601

THE RECORDS HAVE BEEN <u>DESTROYED AFTER THE</u> <u>END OF THEIR RETENTION</u> PERIOD. NOW WHAT?

If Records were destroyed based upon the retention period in an approved Retention Schedule, then -

- No approval is needed from LAPR **BEFORE destroying** records.
- After records have been destroyed based upon an approved Retention Schedule and retention period – Complete and Send to the RMC – LAPR the following form:
- Certificate of Records Destruction
- Certificates of Records Destruction MUST be filed at least once annually
- Certificates of Records Destruction are Located on the RMC website:
- http://www.azlibrary.gov/records/documents/forms/Certificate%20of%20Records%20Destruction%208.2013.pdf

THE RECORDS HAVE BEEN <u>ACCIDENTALLY AND</u> PREMATURELY DESTROYED. NOW WHAT?

If Records were destroyed BEFORE the retention period in an approved Retention Schedule, then -

- Complete and Send to the RMC LAPR the following form:
- Notice of Destruction Prior to Records Disposition Date
- This Form is used if records are accidentally destroyed,
- OR if records are destroyed beyond repair by water damage, mold or termites
- Notice of Destruction Prior to Records Disposition Date form are located on the RMC website:
- http://www.azlibrary.gov/records/documents/forms/Notice%20of%2 ODestruction%20Prior%20to%20Records%20Disposition.pdf

THE RECORDS NEED TO BE <u>DESTROYED</u>, BUT THEY ARE <u>NOT ON A RETENTION SCHEDULE</u>. NOW WHAT?

If Records are **NOT** listed on an approved Retention Schedule, they are considered to be <u>Unscheduled Records</u> and cannot be destroyed **Until** -

- You FIRST Complete and Send to the RMC LAPR the following form:
- Pre-Approval for Unscheduled Records Disposition
- The Pre-Approval Form will then be reviewed by the RMC and a retention period determined for the unscheduled records
- The RMC will then return the Pre-Approval Form to you with instructions to further retain the records until the end of the retention period just created
- OR, provide approval for you to destroy the unscheduled records
- Pre-Approval for Unscheduled Records Disposition forms are located on the RMC website:
- http://www.azlibrary.gov/records/documents/forms/Pre-approval%20for%20Unscheduled%20Records%20Disposition.pdf

NON-RECORD COPIES

- ...Should be destroyed in a timely manner.
- ... They should never be kept longer than the official copy.
- ...If copies are kept LONGER than the official record, then the copy is no longer a copy and BECOMES the Official Record.

HELPFUL CONTACTS

Records Management Center (LAPR):

http://www.azlibrary.gov/records/

Phone: 602-926-3815 records@azlibrary.gov

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Kurtis Chandler:

kchandler@azlibrary.gov Phone: 602-926-3817

Dr. Ted Hale:

thale@azlibrary.gov Phone: 602-926-3720

Toll Free: 1-800-228-4710 (Arizona only)

State Ombudsman's Office

http://www.azleg.gov/ombudsman/default.asp

State Attorney General – Public Records Publication

https://www.azag.gov/sites/default/files/sites/all/docs/agency-handbook/ch06.pdf

AIIM – Global Community of Information Professionals

http://www.aiim.org/

ARMA International:

http://www.arma.org/

Institute of Certified Records Managers (ICRM):

http://www.icrm.org/

National Archives and Records Management (NARA):

http://www.archives.gov/records-mgmt/

National Association of Government Archivists and Records

Administrators (NAGARA):

http://www.nagara.org/index.cfm